Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554

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In re) APR 1 9	1995
Application of	FEDERAL COMMUNICATION OFFICE OF SEC	
COMMUNITY EDUCATIONAL ASSOCIATION) File No. BPED-930316MF	
Holly Hill, Florida)	
For A Construction Permit For A New Noncommercial Educational FM Station on Channel 212A	DOCKET FILE COPY ORIGINA	L

PETITION TO INTERVENE

Administrative Law Judge Joseph Chachkin

To:

WCPX License Partnership, licensee of Television Station WCPX-TV,
Orlando, Florida ("WCPX"), by its attorneys and pursuant to Section 1.223 of the
Commission's Rules, hereby petitions to intervene in the above-captioned proceeding
involving the application of Community Educational Association ("CEA") for a construction
permit for a new noncommercial educational FM station on Channel 201A at Holly Hill,
Florida. On March 14, 1995, Administrative Law Judge Joseph Chachkin issued his <u>Initial</u>
<u>Decision</u> granting CEA's application. However, as shown herein it was not until after the
<u>Initial Decision</u> was released that WCPX became aware of CEA's amended application and
the adverse impact it would have on WCPX-TV.

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^{1/} Initial Decision, Application of Community Educational Association, Holly Hill, Florida, MM Docket No. 94-88, File No. BPED-930316MF (Mar. 14, 1995) (the "Initial Decision").

A. Introduction

Concurrently herewith WCPX is filing a Petition for Reconsideration of Judge Chachkin's decision because CEA's operation of a noncommercial educational FM station on Channel 201A at Holly Hill, Florida, will result in interference to viewers of WCPX-TV in violation of the Commission's Rules. WCPX-TV operates on Television Channel 6 from Orlando, Florida; it is located 76 kilometers from CEA's proposed transmitter site for the operation of its noncommercial educational FM station. As such, WCPX-TV is an "affected TV Channel 6 station" within the meaning of Section 73.525(a) of the Commission's Rules and is entitled to protection from interference caused by noncommercial educational FM stations. The Commission's Rules prohibit the grant of any application for a new noncommercial educational FM station where the predicted interference area resulting from the proposed facility would contain more than 3,000 people. 47 C.F.R. § 73.525(c) (1995). As shown herein, the predicted interference area resulting from CEA's proposed facility will contain 4,238 persons in violation of Section 73.525(c). Based on these facts WCPX License Partnership has standing as a party in interest in this proceeding.

B. WCPX Was Unable to Participate in Earlier Stages of this Proceeding.

It was not possible for WCPX to participate in this proceeding at an earlier point because it was unaware of the major amendment that CEA filed in August 1994 modifying its proposal. Originally, CEA had applied to the Commission for authority to operate a noncommercial educational FM station on Channel 212A at Holly Hill, Florida. CEA's application, however, was mutually exclusive with that of Cornerstone Community

Radio, Inc. and on August 2, 1994, the two applications were designated for hearing.² On August 30, 1994, in an effort to remove the mutual exclusivity, CEA amended its application to change the requested channel to 201A, to relocate its proposed facility, and to change the proposed tower height and the antenna height above average terrain. According to the Initial Decision, CEA's amendment was accepted by the ALJ in a September 13, 1994 Memorandum Opinion and Order. Initial Decision ¶ 1. However, the September 13, 1994 Memorandum Opinion and Order was never released on public notice. Moreover, although CEA's amendment was listed as received in the FCC's Public Notices released on September 15, 1994, the Public Notice (a copy of which is attached hereto as Exhibit A) includes no information about the nature of the amendment or the changes it proposed. WCPX therefore had no way of knowing about CEA's amendment, and indeed, it was not until the release of the Initial Decision on March 20, 1995, that WCPX became aware of CEA's amended application. Given these circumstances and the level of interference that will be caused to WCPX-TV (as described below), good cause exists for WCPX's late participation in this proceeding.

C. CEA's Proposed Facility Will Interfere With Viewers' Reception of WCPX-TV.

CEA's operation of a new noncommercial educational FM station on Channel 201A will create interference to the reception of WCPX-TV's signal by viewers in excess of that permitted by the Commission's Rules. Section 73.525(c) of the Commission's Rules provides that the predicted interference area resulting from the operation of a new

^{2/} See Hearing Designation Order, MM Docket No. 94-88, 9 FCC Rcd 3626 (1994).

noncommercial educational FM facility may not contain more than 3,000 persons, or 4,000 persons if the noncommercial educational FM station effectively installs one filter for each additional person up to 4,000 persons once the station goes on the air. See 47 C.F.R. § 73.525(c)(2). In Exhibits 9 and 9D of its August 30, 1994 amendment, CEA claims that only 2,950 persons will be adversely affected by its operation of the Holly Hill station because it will install filters for the additional 150 persons that would be otherwise adversely affected. However, the Engineering Statement of Charles Cooper of the engineering firm of DuTreil, Lundin & Rackley (attached hereto as Exhibit B) demonstrates that CEA's population figures are incorrect. Specifically, 4,238 persons will receive interference from CEA's station -- 238 persons above the 4,000 limit permitted by Section 73.525(c) assuming CEA agreed to install filters for 1,000 of the persons above the 3,000 threshold. See Engineering Statement at 4. Thus, even if CEA agreed to install filters for 1,000 individuals, its proposed operations from Holly Hill would still violate Section 73.525(c).

D. Conclusion

Based on the foregoing, WCPX has standing as a party in interest in this proceeding and it urges Judge Chachkin to grant this Petition to Intervene.

Respectfully submitted,

WCPX LICENSE PARTNERSHIP

By: Thomas J. Hutter kun-Ralph W. Hardy, Jr.

Thomas J. Hutton
Elizabeth A. McGeary

Its Attorneys

DOW, LOHNES & ALBERTSON 1255 Twenty-third Street, N.W. Suite 500 Washington, D.C. 20037

(202) 857-2500

April 19, 1995

EXHIBIT A

.

REPORT NO. 15878

99.3MHZ

WELLS . NV

BROADCAST APPLICATIONS

PAGE NO.

PRIMARY STATION KRUC(FM), ELKO, NV, CH 237, 95.3 MHZ, (NL: 41-11-40, WL: 114-56-36), TL: 7 MILES NNE OF WELLS, NV, ERP 0.051 KW (H)

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MD BAL	-931201GP	WYRE 8 10KHZ	VISION BROADCASTING COMPANY ANNAPOLIS , MD	AMENDMENT (FILE ND. 940831G2)
	ANGE APPLICA	ATIONS ARE	PPLICATIONS ACCEPTED FOR FILING SIMULTANEOUSLY ACCEPTED FOR TENDER)	
FL BMPED	-940902JC	WFSW 89.1MHZ	FLORIDA STATE UNIVERSITY PANAMA CITY // FL	MP (BPED-900112ME) FOR EXTENSION OF TIME 1ST REQUEST
RI BMPED	-940830JB	WORI 88.50HZ	ROGER WILLIAMS UNIVERSITY BRISTOL , RI	MP (BPED-901023MI) FOR EXT OF TIME
			COMMUNITY EDUCATIONAL ASSOCIATION HOLLY HILL; FL	e por transfer de la companya de la La companya de la co La companya de la co
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FM TRAN	SLATOR APPL	ICATIONS TE	NDERED FOR FILING	
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CA '	940830TC	NEW 94 . 9MHZ	ROBERT DAVIDSON DORRIS CA	CP NEW FM: TRANSLATOR TO SERVE DORRIS, CA, CH 235, 94.9 MHZ. CP PRIMARY STATION KWHD(FM), WEED, CA, CH 272, 102.3 MHZ, (NL: 41-37-48; WL: 122-13-50), TL: HERD PEAK, 29 MILES • 215 DEGREES FROM DORRIS, CA, ERP 0.019 KW (H)&(V)
NV	940907TB	NEW	ELKO TELEVISION DISTRICT	CP NEW FM TRANSLATOR TO SERVE WELLS, NV, CH 257, 99.3 MHZ.

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EXHIBIT B

Engineering Statement of Charles A. Cooper (original to be provided with Petition for Reconsideration concurrently filed herewith)^{3/}

³/ WCPX License Partnership assumes that Mr. Cooper's Engineering Statement satisfies the provisions of Section 1.223. If, however, Judge Chachkin determines that a further supporting declaration is needed, WCPX License Partnership will provide one.

du Treil, Lundin & Rackley, Inc.

A Subsidiary of A. D. Ring, P.C.

ENGINEERING STATEMENT
CONCERNING THE APPLICATION OF
COMMUNITY EDUCATIONAL ASSOCIATION
NEW NON-COMMERCIAL RADIO STATION
HOLLY HILL, FLORIDA

Prepared for Station WCPX-TV WCPX License Partnership Orlando, Florida

This Engineering Statement has been prepared on behalf of WCPX License Partnership, licensee of station WCPX-TV on channel six (82-88 MHz) at Orlando, Florida. It concerns the application (BPED-930316MF, amended) filed by Community Educational Association for a new FM non-commercial radio station at Holly Hill, Florida (herein "Holly Hill"). It is demonstrated herein that the proposed facility will cause impermissible levels of interference to WCPX-TV as determined according to Section 73.525 of the FCC Rules.

The Holly Hill application specifies operation from a site located on Route 40 in Flagler county, Florida. It is proposed to operate as a class A facility on channel 201 (88.1 MHz) with a vertically only polarized effective radiated power (ERP) of 2 kilowatts (kW) and an antenna radiation center height above average terrain (HAAT) of 58 meters. The proposal has been studied according to the criteria set forth in Section 73.525 of the Commission's Rules to determine the level of interference that is expected to occur to viewers of WCPX-TV.

Since vertical-only polarization is proposed with a nominal ERP of 2 kW, an equivalent horizontally

99%

du Treil, Lundin & Rackley, Inc.

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Page 2 Holly Hill, Florida

polarized ERP of 0.05 kW was determined according to Section 73.525 (e) (4) (i) using an adjustment figure of 40 for calculation purposes. The distances to the appropriate interfering contours were calculated using terrain averages obtained from the National Geophysical Data Center (N.G.D.C.) 30-second computer database. It is noted that the 6 dB adjustment was not employed to determine the interfering contour as directed by Section 73.525 (e) (4) (i) of the Commission's Rules. The WCPX-TV protected contours were determined based on terrain data extracted from the N.G.D.C. 30-second computer database. All distances to coverage and interfering contours were calculated at ten degrees intervals using the pertinent directional antenna relative field values for both Holly Hill and WCPX-TV.

The proposed Holly Hill transmitter site is located 76 kilometers from WCPX-TV at a bearing of 353 degrees true. To determine the predicted interference area to WCPX-TV from Holly Hill, the value of the WCPX-TV coverage contours and the associated Holly Hill interfering contours were interpolated from Figure 1 shown in Section 73.599. The WCPX-TV coverage contour values, Undesired-to-Desired (U/D) ratios, and Holly Hill interference contour values are tabulated below:

WCPX-TV Coverage Contour (dBu)	Undesired-To- Desired Ratio (dB)	Holly Hill Interfering Contour (dBu)
64	-4.0	60.0
63	-4.0	59.0
62	-3.5	58.5
61	-3.5	57.5

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du Treil, Lundin & Rackley, Inc.

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Page 3 Holly Hill, Florida

WCPX-TV Coverage Contour (dBu)	Undesired-To- Desired Ratio (dB)	Holly Hill Interfering Contour (dBu)
60	-3.0	57.0
59	-2.5	56.5
58	-2.5	55.5
57	-2.0	55.0

As can be seen above, for each integer increment in the WCPX-TV contour value, the associated D/U ratio was interpolated to the nearest one-half decibel value. The predicted interference area was then calculated as the area bounded within the WCPX-TV and Holly Hill contour locus intersections.

The Holly Hill predicted interference area to WCPX is projected onto Figure 1 which shows the 1990 Census Florida County Outline subdivisions and cities. The Holly Hill applicant claims that 3,000 persons are predicted to receive interference to WCPX-TV (see Exhibit #9, footnote 3 in the Holly Hill application). The applicant also pledges to install 150 radio-frequency filters in order to decrease the number of affected persons pursuant to Section 73.525(c)(2). However, our analysis demonstrates that greater than 4,000 persons are predicted to receive interference, which is prohibited by the Commission.

Using the Commission's uniform distribution method, described in Section 73.525(e)(2), of determining the population contained in the interference area, the population encompassed by the interference area is

du Treil, Lundin & Rackley, Inc

A Subsidiary of A. D. Ring, P.C.

Page 4 Holly Hill, Florida

calculated to be 4,238 persons as shown on Figure 2; the supporting Census population and area values are tabulated on Figure 3. This value is 238 persons over the maximum threshold assuming 1,000 radio-frequency filters are installed on television receivers located within the predicted interference area. If filers are not installed by the applicant, than the impermissible value is 1,238 persons over the maximum threshold of 3,000 persons.

It is concluded that the Holly Hill facility will result in predicted interference to viewers of WCPX in excess of that permitted by the FCC Rules.

Charles A. Cooper

du Treil, Lundin & Rackley, Inc. 240 N. Washington Blvd., Suite 700 Sarasota, Florida 34236 (813) 366-2611

April 18, 1995

APR-19-1995

12:40

Figure 2

ENGINEERING STATEMENT CONCERNING THE APPLICATION OF COMMUNITY EDUCATIONAL ASSOCIATION NEW NON-COMMERCIAL RADIO STATION HOLLY HILL, FLORIDA

Tabulation of Persons within WCPX-TV Interference Area

	Percent of Area	Population in Area
Flagler County		
Bunnell Division	9.0	624
Volusia County		
Central Volusia Division	2.8	211
Ormond Beach City	(part) 99.5	736
Ormond Beach Division	4.1	477
Ormond Beach City	(part) 9.6	<u>2,190</u>
		Total: 4.238

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POPULATION AND HOUSING UNIT COUNTS

Population and Housing Units, 1970 to 1990; Area Measurements and Density: 1990—Con.

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POPULATION

HOUSING

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Table 8. Population and Housing Units, 1970 to 1990; Area Measurements and Density: 1990—Con

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to information concerning historical counts, see "Wee Notes." Density is computed using lond area. For definitions of terms and meanings of symbols, see fext) 1990 area measurements 1990 density **Housing units** State County Fotal area AND County Subdivision Place 1990 Square mile 1990 1960 1970 1960 Square julgmeters Square miles Square kilometers Square miles 646.8 309.1 622.4 289.1 42.7 10 252 6 112 2 975 1 745 249 240 3 51.9 20 0 470 2 5 2 134 4 661 3 118 1 497 1 158 601 1104 111.6 Lake Butter division 1 244.7 180 2 477 (541 540 1 598 411 701 584 47 Lake Butler city | 1 -----163.7 43.2 163.6 13.4 34.7 3 836 259 63.2 7 194 3 729 604 89 Raiford division 105 396.0 63 6 176.0 Raiford town 404 1 265 567 174.0 67.2 169.7 65.5 13.3 5.2 13.3 1 669 2 247 Worthington division 197 B 445 0 190.0 Worthington Springs fown 335.2 180 972 70 605 3 710.2 1 432.5 2 864.2 105 9 129 4 63.2 163.6 124 427 370 712 258 762 169 487 Volusia County 1 111.7 429.2 11.3 1 144 1 442 5 5 564 4 053 2 113 Central Valusia division 167 16.7 6.5 Coytona Beach city (pt) 136 Deltons CDP (pt) -----150 6 263 126 12.6 58.7 20 9 /39 Ormand Seach city (pt.) \$2.0 24.5 176 437 ¥0.6 237 8 - 14 4 Port Orange city (pt.) 5 Somsula-Spruce Creek CDP 761 60.3 56.3 50.6 60.3 53.9 1 . 3 404 42 008 40 429 56.5 780.9 146 1 1 971 1 475 711 23.3 73 3 16 602 15 657 6 849 2 023.5 738.5 40 405 19 521 21 7 20 8 362 2 Doylans Booch division (NA) (NA) 18.6 389 0 19 5 836.6 2 173 6 1.800 Daylana Beech city (pt.) 38 010 16 751 121.5 42.8 202.6 525 4 22 489 7 176 11 255 13 001 De Bary-Grange City devision 3 154 1 667 2 650 19.2 373.8 969 7 177 3 460 0 4 980 3 404 De Bary CDP De Land city (pt.) 835 1 777 14 5 5.6 113.9 366.8 151.0 954 8 209.7 543.0 3 041 14 4 5.7 Orange City city | | ------391.0 172 7 66 7 44 531 19 666 16 258 322 7 124 7 794 9 De Land division

De Land city (pt) 11 641 4 530 24 9 662.3 717.0 310 2 6 689 25 0 16 49 15 354 734.7 1 784.3 748.6 De Land Southwest CDP 1 249 1 481 574 1 134 672 1 669 De Leon Springs CDP..... 1 461 IN (NA) 933.1 2 488.3 391 9 045.0 627 1 557 0 1 412.1 216 2 549 A 3 055 1 319 1 230 555 6 West De Land (DP 302.6 101.9 116.9 543.9 55 425 19 379 22 828 9 409 Deltono division 4 868 (NA) 20 744 55 DAR . 157 5 205 1 50 828 2 344 15 710 2 023 1 033 10.5 231.8 10,3 227 6 566 0 100 3 758 3 118.3 600.4 19.7 147.5 182 2 45 217 26 261 304 5 85.7 722 0 New Smyrna division 3 348 476 3 182 18 9 2 101 0 364 4 15 337 6 726 7.3 6.8 943 4 Edgewater city 7.6 1 006 22.9 22.8 100.1 259.3 114.5 Glencoe CDP 2 282 16 543 13 557 10 560 5 297 45.8 435.3 1 125.4 302 0 New Smyrna Beach city f 938 376 374 238 10.4 65.5 169.6 26.9 69.6 Oak Hill city 2.8 Pance Inlet town (pt.) 2.1 63.8 1.9 6.3 2.5 . . 21.5 1 296.4 3 358.1 821.3 2 127.3 27 672 29 065 13 997 17 A57 17 095 165 3 (NA 8 315 8 670 (NA) 13.1 1 892 3 4 995.6 1 259 8 3 326.0 12 489 6 258 2 720.9 580 5 1 027 6 514.3 Ormand Beach city (pt.)
Ormand-By-The-Sea CDP 6 892 3 513 2.0 53.4 a 002 2 992 1 599.4 4 O78 5 2 620.5 35 620 21 148 15 077 145.9 56.3 136 2 328.5 BSO 2 153 0 396 0 Ormand Beach division . . Doytom Beach city (pt.) 9 953 11 141 8 191 5 652 4 470 3 531 10.7 3.5 1 237.9 3 183.1 428.0 1 614.9 Hally Hill city 22 724 14 544 (NA) 10 444 ·5 793 49.3 46.7 18.0 466.6 1 262.4 223 6 580.2 Ormand Beach city (pt.) 3 246 2 529 377 256.9 17.2 5.3 20.7 13.7 Pierson-Seville division 8 233 1 085 654 255 21.4 19 6 27.7 150.9 368 1 53.2 2 984 Pierson town 29 281 17 268 31 3 71 7 816.0 2 112 1 406 4 1 057 1 Port Orange division (NA) ini 10.1 698.9 2 169 1 407 3.9 1 610.0 4114 1 065 4 7 059 4 155 10.1 3.9 Daytona Beach city (pt.) 1-----5.2 20 1.2 Ponce Inlet forum (pt.) 3 761 16 336 0.888 2 309.9 1 103 8 34 187 18 247 Part Orange city (pl.) 12 482 11 161 6 122 5 056 1 943 1 371 6 3 566.3 672.7 1 749.1 South Deviens city (pt.) 1 918 2 5 317 A 273 4 427 2 374 102.4 740.4 594 1 1 539 3 South Peninsula division ... 1 205.3 3 013 3 629 3 1 573.3 Daytone Beach city (ot.) 768 328 371 1 267 2 335 1 324 2 852 2.3 2.2 5.2 1 061.4 7 594 4 1 296.4 1 148 9 Daylana Beach Shares city 10.6 2.0 852.0 670.0 127 7 704 1 003 1 340 731 142 28.1 Ponce inlet town (pt.) 246 192 1 845.0 3 690.0 1 230 0 2 460.0 333 369 . . . Port Grange City (pt.) South Daylona city (pl.) . . 6 587 4 245 172 1 571.3 606.7 295.5 10.9 10 887 6 308 3 732 5 072 2 726 1 905.7 735.B 9.0 23.4 33.9 4.2 5.5 14 202 Wakuila County 7 346 286 1 511 1 000 8 745 5 13 1 14.4 3 109 384 4 East Wakulla division 212 192 160 6 101 2 St Marks City 307 2 576 1 963 1 215 904.6 349.4 605.9 311.2 13.5 4 198 West Wakulla division 262 1 133 6 Sapchappy city----21 300 16 087 16 728 6 597 3 206 8 238.1 2 739.4 1 057.7 17.7 27 740 9 479 6 797 2 531 665.6 334.3 858.3 FLORIDA De Funiak Springs division ______ S 1 885 28 O 90.3 2 465 2 387 27.3 10 9 1A7 S 487 A 234 37 De Funiok Springs city | | 3 194 453.0 723.1 279 2 5 494 10 453 4 247 14 3 37 1 14.5 Freeport division 204 53.4 15 9 15.8 13A 2 843 669 518 394 292 6.1 6.1 25 1 64 633 freeDort City 1 -----3 834 12 2 357.4 322 2 Miramar Beach CDP 2 221 5 371 4 262 1 495 5 748 847 6 327 2 842.8 325.4 17.7 Paxton-Darlington division 89 593 10.3 59.4 243 273 10 1 153.8 26.3 Paxion lown

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CERTIFICATE OF SERVICE

I, Vanese E. Hargrove, hereby certify that a true and correct copy of the foregoing "Petition to Intervene" was sent this 19th day of April, 1995, by first class, United States mail, postage prepaid, to the following:

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Administrative Law Judge
Federal Communications Commission
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Vanese E. Hargrove

^{*}Denotes Hand Delivery